Alternatives to Detention Support Subgrant Application

Title II Formula Grant
South Dakota Department of Corrections
APPLICATION DUE: June 5, 2020

Applicants with original signatures must be <u>submitted and received</u> by the Department of Corrections by the close of business on <u>June 5, 2020.</u> Faxed and emailed applications will not be accepted. Submit complete applications to:

RECEIVED

MAY 29 2020

DEPT. OF CORRECTIONS

Bridget Coppersmith Department of Corrections 3200 East Highway 34 Pierre, SD 57501-5070

Funding under this application is non-competitive and not guaranteed to each applicant. The application narrative and budget must be approved by both the SD Department of Corrections and the Council of Juvenile Services. If approved, the application content will be presented to the Office of Juvenile Justice and Delinquency Prevention for their approval of any addition of program purpose areas that may be needed to support the approved plan.

SECTION 1. APPLICANT INFORMATION

Applicant: Brown County						
Address: 25 Market Street						
City/State/Zip: Aberdeen, SD 57401			Pho	one:(605)380-9565	Fax: (605) 626-4010	
Email: Rachel.Kippley@browncou	ınty.sd.gov	Federal Employer or Payee Identification Number (FEIN): 46-6000011				
Project Director Name: Jennifer Stoddard			Title: Chief Deputy State's Attorney			
Agency: Brown County State's Attorney Office			Address: 25 Market St			
City/State/Zip: Aberdeen, SD 57401			Phone:(605)626-7130 Fax:(605)626-7132		Fax:(605)626-7132	
Email: Kelsi.Vinger@browncounty.sd.gov						
Please indicate the name of the service(s) implemented: JDA1 Services and Pre-Trial Coordinator Position						
Project Title: Brown	Brown County JDAI Services					
Requested Project Period: July 1, 2020-June 30, 20			2021			

SECTION 2. PROJECT BUDGET

The Council of Juvenile Services will award or not award funding based the extent to which program design addresses a recognized need and whether the proposal is financially responsible and efficient. Funds will be paid through a reimbursement process for items specifically outlined and approved in the application.

Applicants may apply for up to \$70,000.

Non-supplanting Requirements: Funds or other resources of the applicant normally devoted to programs and activities designed to meet the needs of criminal justice will not be diminished in any way as a result of a grant award of federal funds. The project for which assistance is being requested will be in addition to, and not a substitute for, criminal justice services previously provided without federal assistance.

A. Personnel	TOTAL
1.0 FTE Pre-Trial Coordinator Salary	\$46,000
Pension (6%)	\$2,760
Employer Liabilities (Unemployment Insurance, Social Security, Medicare, & Workers Comp.)	\$3,609
Employee Fringe Benefits (Life, Health, & Dental Insurance Premium)	\$9,255.12
TOTAL	\$61,624.12
B. Contracted Services	TOTAL
TOTAL	\$
C. Travel and Per Diem	TOTAL
Travel to Rapid City JDAI Convening	\$555.60
Travel to Quarterly Coordinators Convening in Pierre	\$1,174.40
TOTAL	\$1,730.00
D. Equipment	TOTAL
Cell Phone Stipend (12 months @ \$20)	\$240
TOTAL	\$240
E. Operating Expenses	TOTAL
Indirect Costs @ 10%	\$4,600
Incentives for Diversion Kids	\$1,250
Snacks for JDAI Meetings/Parent Forums/Diversion Meetings	\$500
Business Cards	\$50
TOTAL	\$6,400
Total Project Budget Combined totals for all columns	\$69,994.12

NOTE: If there is a change in the above budget, programs will need to request an amendment to their budget. All amendments must be requested in writing **prior to the expenditure of funds**.

SECTION 3. BUDGET NARRATIVE

In the space provided, explain the relationship between budgeted items listed in Section 2 and project activities. Include information (data and criteria) as to how you arrived at budget estimates. Discuss all items by category and in full. Personnel Narrative - Explain how the compensation and expenses were calculated, duties of the position, and any other information about personnel of the project. If proposed funding covers more than one position, you must identify the duties and estimated percent of time for duties that directly relate to the successful implementation of the program(s). Position #1: **Pre-Trial Coordinator** Continue the efforts to enhance Juvenile Detention Alternatives in Brown County including youth diversion, case management, data tracking/analysis, referrals to community based Justification for the position: programming, and organization of community stakeholders. If the position is existing staff, explain how duties This would be a second year continuation from the services that were enhanced and/or implemented in the previous year grant cycle. associated with this award are outside the current scope of their position and a provide a plan explaining how all duties associated with the position will continue to be provided and funded during this award: Personnel Responsibilities & Duties (must directly relate to the implementation of the program) Estimated % Time 1. Diversion Services 40% 2. JDAI Coordination 30% 3. Case Management, Referrals, Data Tracking/Analysis 30% 4. \$46,000 Wage/Salary: \$15,6724.12 \$9,255.12 Insurance includes Health \$8,644.32, Dental \$529.20, and Life \$81.60 Benefits: \$2,760 SDRS 6% of \$46,000 salary \$3,609 Employer Liability to include SS, Medicare, and Unemployment. Position #2: Justification for the position: If the position is existing staff, explain how duties associated with this award are outside the current scope of their position and a provide a plan explaining how all duties associated with the position will continue to be provided and funded during this award: Personnel Responsibilities & Duties (must directly relate to the implementation of the program) Estimated % Time 1. 2. 3. Wage/Salary: Benefits:

Please attach additional sheets for more than 2 positions SECTION 3. BUDGET NARRATIVE CONTINUED

Contracted Services Narrative - Explain the consultant fees, consultant expenses, contracted services, the cost per service/per youth being served, how the cost for services was calculated, and the process that would be or has been conducted to select the consultant. Contracted services fees cannot exceed \$650 per'day. Consultant #1: Consultant Fees: Contracted Service: Selection Process: Consultant #2: Consultant Fees: Contracted Service: Selection Process: Travel and Per Diem Narrative – Explain the calculation of travel costs for travel outside the home jurisdiction, (travel must be calculated at current state rates (\$0.42 per mile and \$32 per diem)), how the expenses are directly related to the implementation of the project, and if out-of-state travel is anticipated, give particulars (i.e., location, state, dates, purpose, cost). The intention is to bring state/local JDAI involved members together for a conference September 2-3. 2020 for a Statewide JDAI Convening in Rapid City, SD. We will learn about other JDAI reform efforts and strategies from leaders across South Dakota and Purpose of Travel: potentially Nebraska. Total projected cost to include lodging, travel, and per diem is \$555.60. [680 miles] x \$0.42 = \$285.60 $[3 days] \times $40.00 = 120.00 $[2 \text{ nights}] \times $75 = 150.00 Quarterly visits in Pierre, SD for JDAI/Diversion Coordinators. The intention would be to get together with the other individuals in South Dakota doing this work to brainstorm and collaborate. Specific dates have not been selected. This is calculated at Purpose of Travel: four trips to and from Pierre as well as four hotel stays. Total projected cost to include lodging, travel, and per diem is \$1,174.40 for travel for the quarterly trips. $[1.320 \text{ miles}] \times \$0.42 = \$554.40$ $[8 \text{ days}] \times $40.00 = 320.00 $[4 \text{ nights}] \times $75 = 300.00 Equipment and Operating Expenses Narrative – Explain the supplies and equipment costs directly related to the implementation of the program or project. You must be specific regarding the items in which you intend to use federal funding. For example, a budget item of "office expenses" will not be accepted as these items must be detailed. You need to identify what you anticipate for office expenses and list each item and the estimated costs. Items not specifically outlined will not be eligible for reimbursement.

Equipment – List nonexpendable items that are to be purchased and show how you calculated these costs. Nonexpendable

equipment is tangible property having a useful life of more than 2 years.

Cell Phone Stipend \$20 month/12 months.

Operating Expenses – List items by type (office supplies, postage, training materials, copying paper, and expendable equipment) and show how you calculated these costs. Generally, supplies include any materials that are expendable or consumed during the course of the project.

Indirect costs are calculated at 10%. This will cover office space, office supplies, training materials, and other office equipment.

Business Cards - \$50

Incentive costs for diversion kids were based on 100-\$10 gift cards and 50-\$5 gift cards

Providing snacks to collaborative for JDAI meetings and Parent Forums that are held quarterly.

Calculated at \$50/meeting x 10 meetings = \$500

SECTION 4. APPLICATION NARRATIVE

A. PROJECT ABSTRACT AND DEMONSTRATION OF NEED

Brown County was awarded the Alternatives to Detention Support Sub-Grant in July of 2019 and the FTE was hired in August. The Brown County State's Attorney (BCSA) Office worked to create a diversion program that was approved by 5th Circuit Presiding Judge Myren in September of 2019. Though the diversion program is up and running, gaps in services have been identified. We hope to expand the continuum of services so that we can continue to serve Brown County youth. Data is being collected from several decision-making points and provided to the JDAI Collaborative to help inform our decision making.

Brown County currently serves diverted youth through Brown County Teen Court and the BCSA Diversion program. In FY2018, there were 29 youth that were diverted from the system. In FY2019, there were 46 youth that were diverted from the system. Since July 1, 2019, there have been 119 diversion referrals. We have been able to increase our diversion referrals by having a dedicated FTE create a plan to help juveniles avoid the stigmatization of the juvenile justice system.

According to 2019 RAI data, 9 youth scored for Secure Detention, yet 91 youth were held.

29 youth scored for an alternative, however only 1 youth was held in an alternative and 20 of these youth were held in secure detention. Of the 132 youth that scored for release, 62 youth were held in detention, 37 youth were released, and 3 youth were overridden into an alternative. In 2019, Brown

County had an override up rate of 54.98%. Brown County still does not have an on-demand Shelter Care but prior to COVID-19 we were able to call and staff shelter care as an option with New Beginnings Center (NBC).

In year one of having someone in this position, we have decreased our average daily detention population from 5 in Quarter 1 of 2019 to 3.1 in Quarter 1 of 2020. Continuation of the JDAI/Diversion Coordinator position will allow for us to continue diverting youth from the court process and work to identify other Alternatives to Detention.

B. COMMUNITY READINESS

Brown County has been a JDAI site for three years. The JDAI collaborative meets every other month. Our collaborative consists of the Juvenile Judge, Juvenile Prosecutor, Detention Administrator, School Superintendent, local Mental Health Center, Court Services, Department of Corrections, County Commission, Child Protection Services, and Law Enforcement. The existing position is housed at the Brown County State's Attorney's Office and supports continuation of such plan. Brown County supports JDAI efforts and Rachel Kippley, Brown County Commission Chairwoman, is on the statewide JDAI steering committee. Bi-weekly meetings have been implemented with the school to staff existing youth on the program and to identify youth or risk factors exhibited by youth that may be at risk of entering the system.

Brown County continues to have a high override rate for youth that are violating existing alternative to detention programs such as Home Detention or Electronic Monitoring. The JDAI/Diversion Coordinator has prepared and presented data to reflect such. We have made strides to limit the number of days a youth is placed on both Home Detention and Electronic Monitoring and to communicate the expectations to youth to increase success.

In 2019, 29 youth scored for an alternative, however only 1 of these youth was held in New Beginnings Center (NBC). The primary reason for NBC not benefitting these youth is due to the Page 6 of 14

standing judicial order disqualifying youth to enter an alternative if they are already on an alternative (i.e. Home Detention).

We believe that not every youth that breaks a law needs to appear in front of a Judge and/or be placed on probation. We believe that supporting youth with appropriate interventions and community based resources is beneficial and necessary in some cases. The JDAI/Diversion Coordinator has become a resource for the officers and service providers to utilize to connect with resources prior to youth arrest.

Please see the attached letters of support which indicate the stakeholder agencies' willingness to support the continued JDAI/Diversion strategies within Brown County.

C. ALIGNMENT WITH SOUTH DAKOTA JDAI IMPLEMENTATION

The average daily population (ADP) in Brown County in 2019 for youth in detention was 3.8 (decrease of 11.8% from 2018) with an average length of stay of 10.3 (increase of 21.8% from 2018). Brown County continues to work with NBC to provide Shelter Care for lower risk youth rather than secure detention. Brown County wishes to access or create culturally responsive programming in efforts to decrease the overrepresentation of youth of color in detention. After 2019 data analysis, we discovered that Hispanics and females have a longer length of stay in alternatives. This data was provided and a decision was made to limit the time for every individual placed on an alternative.

Other alternatives such as kinship style providers/foster homes have been brought to the table and continue to be discussed. We have also had preliminary conversations about conditional release and submitted a proposal to a community provider to host an Evening Reporting Center.

We have encountered barriers such as lack of transportation, electronics, and resources to ensure that we are responding with equity. We work relentlessly to serve all populations and to ensure we are leading with equity. Unfortunately our communities have been affected by COVID-19 but we have been forced to think outside of the box now more than ever.

D. STRATEGY FOR IMPLEMENTATION

- I. The Pre-Trial Coordinator will continue to participate in monthly JDAI and Diversion
 Coordinators calls throughout the entire grant period.
- II. The Pre-Trial Coordinator will hold at least quarterly JDAI collaborative meetings with both JDAI Collaborative and Alternative to Detention stakeholders to implement goals on the JDAI work plan.
 - a. This will include developing and expanding upon existing Alternatives to Detention while utilizing data to drive decision making.
- III. The Pre-Trial Coordinator will attend and participate in a state JDAI Conference in September in Rapid City, SD.
- IV. The Pre-Trial Coordinator, along with the state JDAI Coordinator, will hold Positive Youth Development training for community stakeholders in this grant period.
- V. The Pre-Trial Coordinator will continue to identify and verbalize gaps in services that are in existence.
 - a. The Pre-Trial Coordinator will continue to explore and research diversion opportunities for youth based on current community needs.
 - b. The Pre-Trial Coordinator will work with local community partners and agencies to develop a plan to increase and amplify community resources.
- VI. The Pre-Trial Coordinator will continue to track and enhance data collection capabilities through the grant period.

- VII. The Pre-Trial Coordinator will participate in local government meetings when necessary to promote youth justice work and create a sense of urgency for sustainability after the grant period ends.
- VIII. The Pre-Trial Coordinator, along with the state JDAI Coordinator, will hold a Risk

 Assessment Instrument training for Law Enforcement during this grant period to ensure every officer has been trained consistently.
- IX. The Pre-Trial Coordinator will work with the Brown County State's Attorney Office to formalize diversion factors by September 2020.
- X. The Pre-Trial Coordinator will work with the public school district, local authorities, and mental health agencies to assess and develop a pre-arrest diversion program by March 2021.
- XI. The Pre-Trial Coordinator will work with the Juvenile Detention Center to conduct a Facility Assessment Training by March 2021.
- XII. The Pre-Trial Coordinator will continue to co-host Educational Parent Forums for community members on educational topics such as accessing resources, adolescent substance abuse, internet safety, adolescent mental health services, and any other like topics.
 - a. The Pre-Trial Coordinator hopes that these Forums can also expand to Youth educational forums to include topics of post-secondary planning, budgeting, life skills, and any other like topics.

E. PROJECT PERFORMANCE MEASURES AND EVALUATION

The Pre-Trial Coordinator and Brown County will work with local authorities, local detention center, local shelter care, and the State's Attorney's Office to collect data on arrests, diversions, average length of stay, and average daily population. This individual continues to track data from all

diversion programs such as success, recidivism, and types of offenses. Data will be aggregated by referring source, age, gender, race, and ethnicity.

Through the first year of the grant, the JDAI/Diversion Coordinator has disseminated data to the Council for Juvenile Services and Department of Corrections to measure performance for this program.

F. DESCRIPTION OF PROGRAM GEOGRAPHIC BOUNDARIES

The JDAI/Diversion Coordinator position will serve youth, families, and community stakeholders in urban and rural Brown County, South Dakota. According to the 2010 census, the population of Brown County is 36,351. The Kids Count Data Center estimates that the 2018 population for Brown County youth aged 10-17 is 4,144. The county seat is Aberdeen, SD.

G: TARGET POPULATION

The target population to be served by this position is youth under the age of 18 (and their families), who have had contact with the juvenile justice system or who are at risk of having contact with the juvenile justice system (Children in Need of Supervision). Youth under the age of 10 will be offered local case management services and referrals to resources to provide the tools to keep them from further entering the juvenile justice system.

Target populations for detention reform may also include youth of color, females, youth with school based or truancy offense, domestic assault situations, and homeless youth.

The goal is to divert or prevent low-level youth from entering into the juvenile justice system and to eliminate disproportionate minority contact. We will continue to provide services, prevention, and intervention at the front end for these youth as well as youth who are already system involved. With JDAI Coordination as part of this role, this position will ensure all core strategies are being upheld, not limited to but including, Conditions of Confinement, Objective Admissions, and Special Detention Populations.

		Tai	rget Populatio	n Deta	ails (Pl	ace an "X" in the box to the <i>left</i>	of all	those that apply)	
Race(s):		Off	Offender Type(s):			ography:			
X	American In	dian/Alas	skan Native	X	At-R	isk Population (no prior offense)	X	Rural	
X	X Asian		X	First Time Offenders		X	Suburban		
X	Black/African American		X	Repeat Offenders		Х	Tribal	•	
X	Hispanic or Latino (of any race)		X	Sex Offenders		Х	Urban		
X	Other Race		Х	Status Offenders		Age:			
X	White/Caucasian		Х	Violent Offenders		Х	Under 11		
Sex		Rei	erral Source:				Х	12-13	
X	Female	Х	School		X	Court System	X	14-15	
X	Male	Х	State's Attorr	ney		Other	X	16 -18	

The officials who certify this document agree to adhere to all terms and conditions relating to this application. Duplication of responsibilities by one individual for any position listed below is NOT acceptable.

Original Signatur	es are Required
County Commission Chair	
Name Rachel Kippley	Title County Commission Chairwoman
Address 25 Market Street	Chy/Stute/Zip Aberdeen, SD 57401
E-mait Rachel.Kippley@browncounty.sd.gov	Phone 605 380-955 Fax 605-725-119-7
Signature Rallel KIDREE	Date 5/21/20
B. Project Director	
Nume Vennifer Studdard	Tille Chief Deputy States Atturney
Address 22 Chart St Suite 2	City/State/Zip Molvdlen, SD 57401
E-mail Vennifer, Studdard Chrom county, cd. 9	Phone (665) 624-7131) Fax (665) 626-7132
Signature /	Date 5/19/2020
C. Financial Officer	
Name Cathy McNickle	THE Brown County Auditor
Address 25 Market Street Smile	City/State/Zip Aberdeen, SD 57401
E-mail (athy, Mcnickle (a brown county, ad.gos	1 Phone (605) 0210 - 7110 Fax
Signature Cathr. Mellithe	Date 5/19/2020
D. Other Official	
Nome	Title
Address	City/State/Zip
E-mail	Phone Fax
Signature	Date

Original Signatures are Required						
Local JDAI Workgroup Members						
A. Name Velsi Vinger	Title JDAIL Diversion Coordinator					
A. Name Velsi Vinger Date 5/20/2020	Signature					
Date y y y						
B. Name	Title					
9						
Date	Signature					
C. Name	Title					
Date	Signature					
D. Name	Title					
D. Name						
Date	Signature					
E. Name	Title					
Date	Signature					
F. Name	Title					
Date	Signature					
G. Name	Title					
Date	Signature					
H. Name	Title					
Date	Signature					

Please attach additional sheets for more than 8 members.

SECTION 7. ATTACHMENTS

Description of Attachments – Identify and describe the significance of all additional materials you include as attachments. Please limit additional materials to items such as program effectiveness documentation; pertinent letters of support or commitment; research documentation; resource documentation; and any other materials. Attach all additional documents following this page.

Attachment 1

Emails from Collaborative. Due to COVID-19, we were not able to hold our meeting to gather grant application signatures. Each member responded to the email provided to state their continued support for the grant application.

Attachment 2

Memorandum of Understanding (MOU). The MOU was designed and signed by Brown County stakeholders. This document outlines the members of the collaborative and the primary goal.

Attachment 3

2019 Data. This PowerPoint was created and presented to the collaborative to encompass 2019 data. Some pages compare 2019 data with earlier data as a comparison. This data reflects detention utilization, RAI fidelity, Diversion Data.

Attachment 4

Letters of Support. Letters from key stakeholders to show their continued support of funding this position.

Attachment 5

Quarterly Performance Measures. These measures have been submitted on a quarterly basis to display a number of performance measures such as age, gender, and race of youth, recidivism rate, and type of offense. Attached are measures from July 1, 2019 to March 31, 2020.

Attachment 6

ENCLOSE RELEVANT ATTACHMENTS AFTER THIS PAGE

From:

Atkins, Jeremy < Jeremy. Atkins@k12.sd.us>

Sent:

Tuesday, May 5, 2020 1:14 PM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Yes

From: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov>

Sent: Monday, May 4, 2020 3:46 PM

To: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov>

Subject: [EXT] Alternative to Detention Grant

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020. Thank you,

Kelsi Vinger

From:

Susan Kornder < SKornder@nemhc.org>

Sent:

Tuesday, May 5, 2020 8:44 AM

To:

Kelsi Vinger

Subject:

Re: Alternative to Detention Grant

I am in support of this yes.

Susan

On May 4, 2020, at 3:48 PM, Kelsi Vinger < Kelsi.Vinger@browncounty.sd.gov wrote:

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant? If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020.

Thank you,

Kelsi Vinger

From:

Michael P. Herman < mherman.bgca@midconetwork.com>

Sent:

Monday, May 4, 2020 7:51 PM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Hello Kelsi!

Yes, very much in support of BC submitting an application for year two of the Alternatives to Detention sub-grant.

Please let me know if you need anything else.

Thanks, Mike

From: Kelsi Vinger [mailto:Kelsi.Vinger@browncounty.sd.qov]

Sent: Monday, May 04, 2020 3:46 PM

To: Kelsi Vinger

Subject: Alternative to Detention Grant

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020.

Thank you,

Kelsi Vinger

From:

Brian Bahr

Sent:

Tuesday, May 5, 2020 6:49 AM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Yes

From: Kelsi Vinger

Sent: Monday, May 04, 2020 3:46 PM

To: Kelsi Vinger

Subject: Alternative to Detention Grant

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020. Thank you,

Kelsi Vinger

From:

Duchsherer, Haley <Haley.Duchsherer@state.sd.us>

Sent:

Tuesday, May 5, 2020 7:33 AM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Yes.

Haley Duchsherer

Juvenile Corrections Agent

Department of Corrections
123 4th Ave SW, Ste 1

Aberdeen, SD 57401
605-626-2268 direct | 605-626-2384 fax

"Sympathy means you place someone at risk. Empathy means you place someone at promise."

Víctor Ríos

From: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Sent: Monday, May 4, 2020 3:46 PM

To: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Subject: [EXT] Alternative to Detention Grant

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020. Thank you,

Kelsi Vinger

From:

Aaron Schultz <aaron@uwnesd.org>

Sent:

Thursday, May 21, 2020 11:47 AM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Yes

Aaron Schultz
Executive Director
United Way of Northeastern SD
13 2nd Avenue SE, Suite #1
PO Box 1065
Aberdeen, SD 57401
605 225-0212

From: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Sent: Thursday, May 21, 2020 11:24 AM

To: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Subject: Alternative to Detention Grant

Hello,

Due to COVID-19, I will not be collecting physical signatures for the Alternative to Detentions sub-grant application. Instead, I am asking that you simply reply "Yes" to the following statement.

Are you in support of Brown County submitting an application for year 2 of the Alternatives to Detention Sub-Grant?

Thank you,

Kelsi Vinger

From:

Elyce Kastigar <ekastigar@aberdeenymca.org>

Sent:

Monday, May 4, 2020 4:21 PM

To:

Kelsi Vinger

Subject:

Re: Alternative to Detention Grant

Yes

On Mon, May 4, 2020 at 3:48 PM Kelsi Vinger < Kelsi. Vinger @browncounty.sd.gov > wrote:

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020.

Thank you,

Kelsi Vinger

Brown County State's Attorney Office

(605) 626-7130

Elyce Kastigar Senior Director of Programming

ABERDEEN FAMILY YMCA 5 South State Street, Aberdeen SD 57401 (P) 605.225.4910 (F) 605.226.0893 (W) www.aberdeenymca.org

From:

Zens, Ashley < Ashley. Zens@state.sd.us>

Sent:

Monday, May 4, 2020 3:50 PM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Yes

From: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Sent: Monday, May 4, 2020 3:46 PM

To: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov>

Subject: [EXT] Alternative to Detention Grant

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If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020. Thank you,

Kelsi Vinger

From:

Polchow, Steve (DOC) <Steve.Polchow@state.sd.us>

Sent:

Monday, May 4, 2020 3:53 PM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

sure

From: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Sent: Monday, May 4, 2020 3:46 PM

To: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov >

Subject: [EXT] Alternative to Detention Grant

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

If you prefer, you can also submit a formal Letter of Support. The deadline for this request is May 22, 2020. Thank you,

Kelsi Vinger

From:

Ortmeier, Garrett (UJS) < Garrett.Ortmeier@ujs.state.sd.us>

Sent:

Monday, May 11, 2020 10:05 AM

To:

Kelsi Vinger

Subject:

RE: Alternative to Detention Grant

Yes, sorry, missed this last week 3.

From: Kelsi Vinger < Kelsi. Vinger@browncounty.sd.gov>

Sent: Monday, May 4, 2020 3:46 PM

To: Kelsi Vinger < Kelsi.Vinger@browncounty.sd.gov > **Subject:** [EXT] Alternative to Detention Grant

Hello,

In last week's email, I had informed you that we have received the grant application for year 2. As you may recall, part of the grant application is to collect signatures from collaborative members to show your support. Due to COVID-19 and not being able to meet, we need to be innovative. In lieu of signatures, I am asking that simply reply "Yes" to the following statement. Are you in support with Brown County submitting an application for year 2 of the Alternatives to Detention sub-grant?

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Kelsi Vinger

Brown County Juvenile Detention Alternatives Initiative (JDAI) Steering Committee Memorandum of Understanding (MOU)

I. PARTIES

This document constitutes an agreement between the Fifth Circuit Court, Fifth Circuit Court Services' Office, Brown County Sheriff's Office, Brown County State's Attorney's Office, Brown County Commission, Brown County Juvenile Detention Center, Aberdeen Public School District, South Dakota Department of Social Services, South Dakota Department of Corrections, City of Aberdeen, Aberdeen Police Department, Avera Worthmore, Northeastern Mental Health Center, United Way of Northeast South Dakota, Aberdeen Family YMCA, Aberdeen Boys and Girls Club, and other parties as amended.

II. PURPOSE

This agreement establishes the JDAI Local Advisory Collaborative and is entered into by the above named agencies for the purpose of establishing a cooperative relationship in order to replicate the eight core strategies of JDAI in order to:

- Eliminate the inappropriate or unnecessary use of secure detention;
- Minimize re-arrest and failure to appear rates pending adjudication;
- Ensure appropriate conditions of confinement in secure facilities;
- Redirect public finances to sustain successful reforms; and
- Reduce racial and ethnic disparities.

III. PERIOD OF AGREEMENT AND MODIFICATION/TERMINATION

This MOU will become effective when signed by all parties.

Modifications to this MOU must be submitted in writing at least 30 days in advance and approved by all agencies represented herein. In the event additional parties are added to the Collaborative, the new party may be added upon approval by all agencies represented herein.

Intent to terminate participation in this MOU must be submitted in writing at least 90 days in advance of termination to all participating agencies.

IV. THE JUVENILE DETENTION ALTERNATIVES INITIATIVE MODEL

The parties agree that the JDAI Local Advisory Collaborative will follow the JDAI model as developed by the Annie E. Casey Foundation. The model's core strategies are as follows:

- Collaboration among juvenile justice agencies, community organizations, and other government agencies;
- The use of data in making policy and case-level decisions;
- · Objective instruments to guide detention decisions;
- Operation of a continuum of non-secure detention alternatives;
- · Case processing efficiencies to reduce time between arrest and case disposition;
- Improvement of conditions of confinement;
- Safe reductions of special populations (i.e. violations of probation, warrants, and cases awaiting placement); and,
- Racial/ethnic fairness in policy and case-level decision-making.

V. RESPONSIBILITIES OF THE PARTIES

All parties agree to work cooperatively to address the purpose of JDAI as identified above. Members of the JDAI Local Advisory Collaborative agree to attend meetings on a regular basis as schedules and budgets allow, make their decisions based on the purposes and processes of the JDAI model, and carry out what is in the best interest of youth that is consistent with community protection. The parties agree to provide access to data that will support the JDAI process, consistent with state and federal confidentiality restrictions.

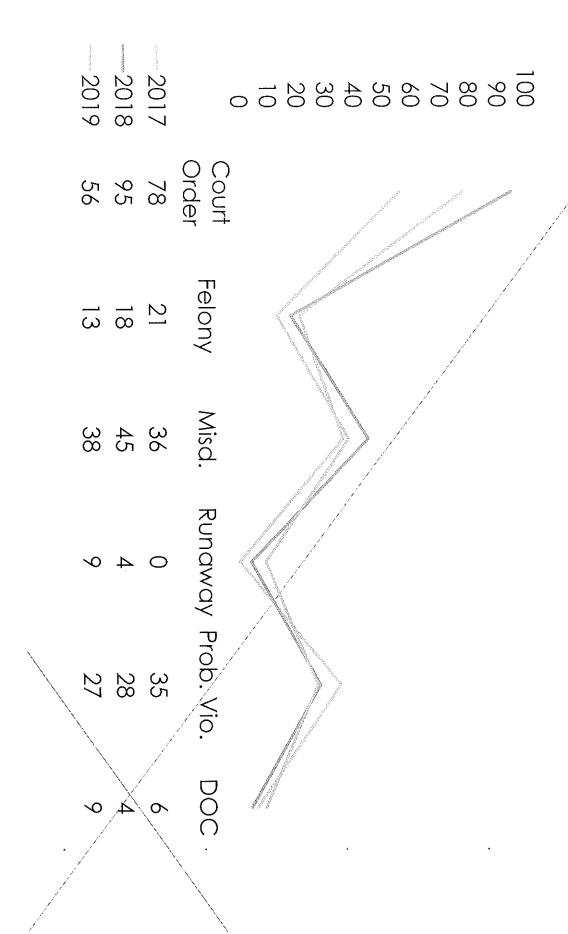
VI. COMMITTEE LEADERSHIP AND MEETINGS

JDAI Co-chairpersons, Tony Portra and Rachel Kippley, were selected by the conveners of the JDAI Local Advisory Collaborative at the beginning of the JDAI journey in Brown County. Meetings will occur monthly to begin and then at least quarterly thereafter and will be led by at least one or both of the JDAI Co-chairpersons. Co-chairpersons have the authority to establish any subcommittees necessary to support the accomplishment of local JDAI implementation.

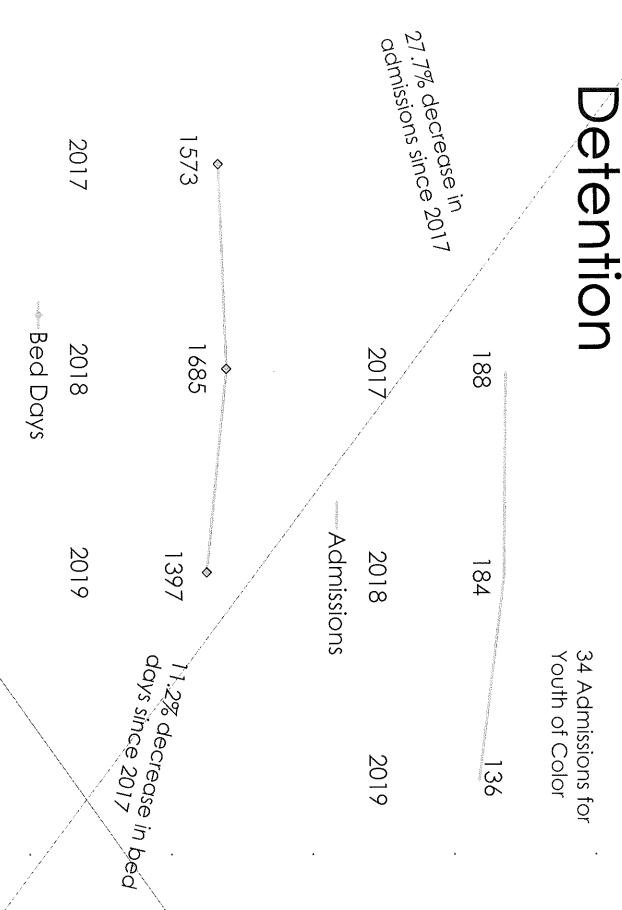
Judge Tony L. Portra 5th Circuit Court Judge JDAI Co-Chair	<u>2-26-18</u> Date	Rachel Kippley Brown County Commissione JDAI Co- Chair	2-27-18 Date r
Aaron Schultz United Way	3/21/18 Date	Tony Ingernansen JIPP Court Service Officer Fifth Circuit Court Services	<u>2/27/18</u> Date
Jeremy Ackins Aberdeen School District	3-26-18 Date	Houly (Dente Karly Winter Deputy States Attorney	3/29/18 Date
B. Hammn'ch Brenda Hammrich Home Detention Supervisor	<u>2-27-18</u> Date	Mike Herman Executive Director Aberdeen Boys & Girls Club	<u> 28 Wav-18</u> Date
Brian Bahr Brown County JDC Supervise	<i>3/26/18</i> Date or		
	111		
	4/25/18	< C > C < C < C < C < C < C < C < C < C	3-2-(8
Dave McNeil	Date	Steve Polchow	Date
Aberdeen Police Departmen	t	JCA Supervisor SD Department of Correction	ıs
Elyge Kastigar Aberdeen YMCA	3/26/18 Date	Susan Kornder Supervisor Northeastern Mental Health	<u>2-27-</u> 18 Date
Garrett Ortmeier Chief Court Service Officer Fifth Circuit Court Services	2-37-18 Date	Kelsi Thilmony SD Department of Correction ANUL HIS ON DEMARK	<u>3/17/18</u> Date s
Bulle	2-27-18	of Dawn Whyson	4/4/18
Dr. Begky Guffin	Date	Dawn Johnson	Date
Superintendent		Regional Manager	
Aberdeen Public Schools		Department of Social Service	c

2019 Data Brown County

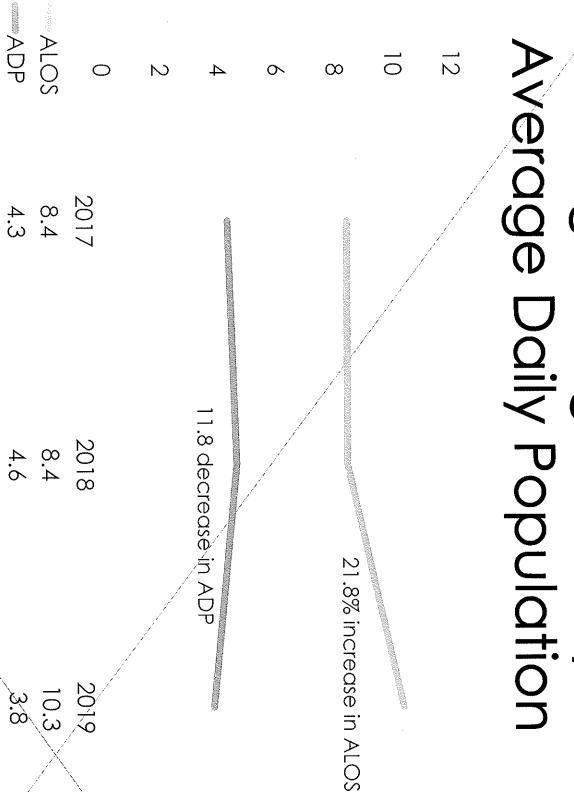
Total Admissions to JDC



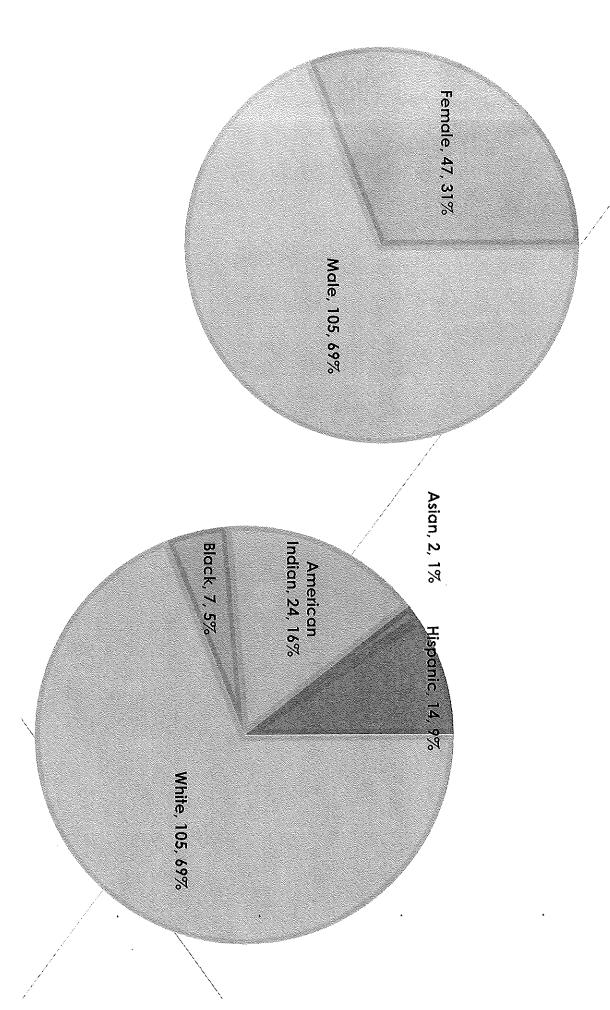




Average Length of Stay Average Daily Population



Breakdown of JDC Population – 2019

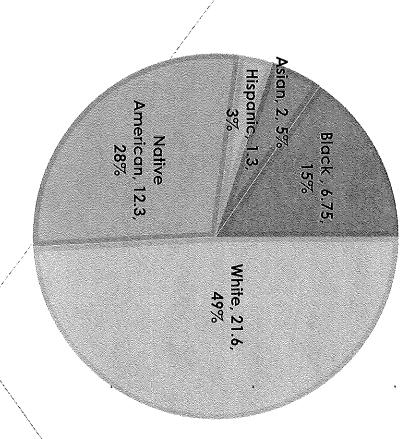


Shelter Care Alternatives to Detention

- 7 Admission
- 4 Male
- Average Length of Stay 2.38 days
- > 3 Female
- Average Length of Stay 33 days
- Average Length of Stay Overall 11.29
- Average Daily Population Overall .2
- Since July 2019, we have called NBC 8 times
- 2 youth were accepted

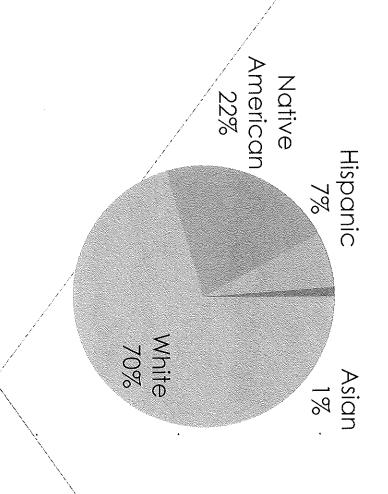
Electronic Monitoring - ALOS Alternatives to Detention

- 38 Juveniles
- > 15 Females
- 27.9 ALOS
- 23 Male
- 13.5 ALOS
- 18 Successful
- > 16 Unsuccessful
- > 2.01 Average Daily Population

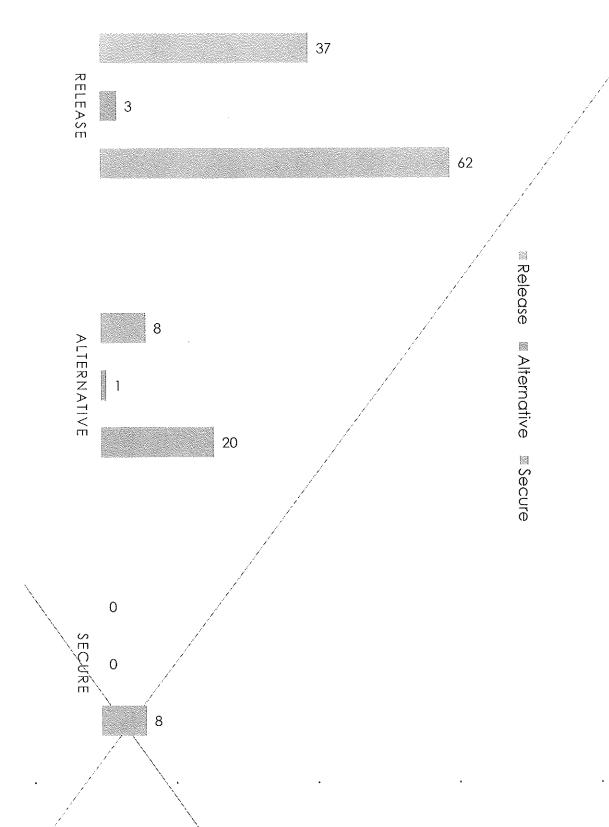


Home Detention Alternatives to Detention

- 87 juveniles
- > 23 Females
- 21.1 ALOS
- 64 Males
- 19.54 ALOS
- 45 Successful
- > 19 Re-offense
- 19 Technical
- > 4.76 Average Daily Population



Actual VS. Indicated RAI



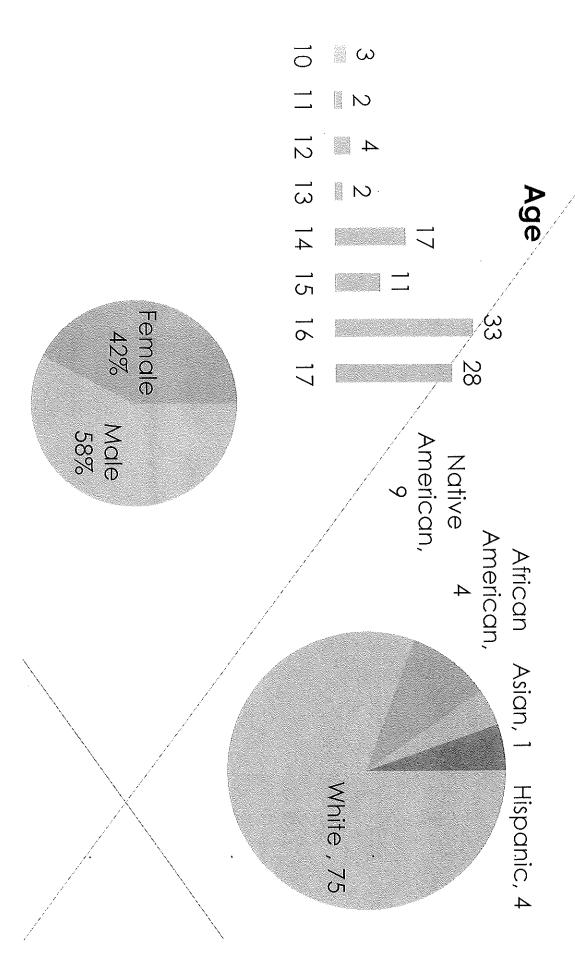
Teen Court

- 47 Referrals from Jan 1, 2019-Dec 31, 2019
- > 21 Successful
- > 10 Unsuccessful
- 30 Drug Related
- 9 Petty Theft
- 8 between Intentional Damage, Disruption of School, and Simple Assault Disorderly Conduct, Weapons at School

Diversion

- (9) 49 Referrals since October 2019
- 10 Successful
- 5 Unsuccessful
- 13 Drug Related
- 6 Simple Assault
- 5 Intentional Damage
- 5 Threats, Harassment, Disorderly Conduct 4 CHINS
- 4 Truancy
- 3 Sexting
 3 Entering & Remaining
 2 Burglary
 2 Aggravated Assault
 2 Petty Theft

Diversion Breakdown





STATE OF SOUTH DAKOTA FIFTH JUDICIAL CIRCUIT



PRESIDING JUDGE
Scott P. Myren
CIRCUIT JUDGES
Jon S. Flemmer
Tony L. Portra
Richard A. Sommers
MAGISTRATE JUDGE
Gregg C. Magera

TONY L. PORTRA

Circuit Judge

Jodi Sudweeks Official Court Reporter 101 SE 1ST Ave., Suite 201 P. O. Box 1087 Aberdeen, SD 57402-1087 Phone: 605-626-2450 Fax: 605-626-2491 Email: 5thcircuit@ujs.state.sd.us

May 6, 2020

Council of Juvenile Services South Dakota Department of Corrections 3200 East Highway 34 Pierre, SD 57501

Re: Brown County JDAI / Diversion Coordinator

Dear Council:

I am asking for your continued funding of our JDAI / Diversion Coordinator for Brown County. Our area, like many, lacks an adequate supply of alternatives to detention, but having a local JDAI / Diversion Coordinator helps provide us a person that can dedicate all of her efforts and energy to developing these alternative resources. She works well with our JDAI committee, and she has done precisely what we had hoped when we applied for the grant the first time.

Although progress can be slow when you are attempting to build something new and change people's minds in the process, I believe that we are firmly on the right track. I hope you will consider funding this position for another year to continue the work that we have started.

I urge you to consider our request, and I invite you to contact me with any questions. Thank you.

Sincerely,

TONY L. PORTRA Circuit Judge

Aberdeen School District

Dr. Becky Guffin, Superintendent

1224 South 3rd Street Aberdeen, SD 57401 605-725-7111 — Phone 605-725-7199 — Fax Becky.Guffin@k12.sd.us

May 5, 2020

To Whom It May Concern,

I am writing today in support of the grant proposal for the JDAI Diversion Coordinator position in Brown County. Much more work is needed to ensure our juvenile justice system rehabilitates youth and allows them to develop into productive members of society. Reform efforts will require a multi-layered approach including mental health services. Although these efforts may require upfront investments, the long-term benefits will outweigh the costs.

As a large and diverse school district, we continue to struggle with holding youth accountable for their actions and would see great benefit from having more options for case management and diversion programs. Over the years we have seen an increase in the number of delinquent infractions which often indicate underlying problems that need attention, such as unmet mental and physical health needs, exposure to poverty, crime and other adverse experiences, or a lack of public services that facilitate positive youth development.

During the first year of the grant, we have appreciated the additional support provided by the Brown County States Attorney's office, the Diversion Coordinator, court services, and law enforcement. We look forward to the continuation of additional services provided by a JDAI Diversion Coordinator for at-risk children in Aberdeen and throughout the region and am happy to voice my support for the renewal of this application. Please let me know if you have any questions about the Aberdeen Public School District's role with this proposal.

Sincerely,

Becky Guffin, Ed.D.

Superintendent



Brown County Commission

Brown County Courthouse

25 Market St, Suite 1 Aberdeen, SD 57401 Ph. 605-626-7110

May 14, 2020

South Dakota Council for Juvenile Services Pierre, SD 57501

RE: Brown County Grant Application

To Whom it May Concern:

This letter is intended to support the application submitted by Brown County for continued grant funding through the Council for Juvenile Services.

We, the Board of Commissioners of Brown County, support the continuation of the sub-grant application on behalf of our county and community. We recognize the accomplishments thus far as decreasing detention population, increasing juvenile diversion numbers, and the long-term cost savings to the county.

We understand there are barriers that reform work raises such as changing the viewpoints and mindsets of others. We acknowledge that reform work is a process and would encourage that funding is supported to allow for this work to continue.

We appreciate this opportunity and look forward to seeing the progress in the next year.

Sincerely,

Rachel Kippley

Chairwoman, Brown County Board of Commissioners

Rachel Kippley

STATE OF SOUTH DAKOTA Brown County



OFFICE OF THE STATE'S ATTORNEY

Brown County Courthouse 22 Court Street Aberdeen, SD 57401 (605) 626-7130 Fax# (605) 626-7132

May 8, 2020

South Dakota Council for Juvenile Services Pierre, SD 57501

Re: Brown County Grant Application

To whom it may concern:

I am writing to support the continued funding of the grant for the JDAI/Diversion Coordinator position in Brown County, South Dakota. The addition of the JDAI/Diversion Coordinator has made a significant contribution to the Brown County State's Attorney's Office and the community.

The JDAI/Diversion Coordinator implemented a juvenile division program that has vastly increased the Brown County State's Attorney's Office's ability to efficiently gather accurate data on the trends in our system and analyze that data. This has improved our ability to tailor juvenile division services to better address the needs of juvenile offenders and to recognize services that are not currently available in our community. We expect that as this program continues to grow, it facilitate the creation of additional diversion options that will increase favorable resolutions and further reduce recidivism and reliance on secure detention.

Thank you for your consideration.

Sincerely,

Ernest Thompson State's Attorney Brown County

BROWN COUNTY SHERIFF'S OFFICE

SHERIFF

• 22 Court St., Suite 1 • Aberdeen, SD 57401 • Tel 605-626-7100 • Fax 605-626-4015

Mark Milbrandt Sheriff Dave Lunzman Chief Deputy Sheriff

May 27, 2020

South Dakota Council for Juvenile Services

Pierre, SD 57501

RE: Brown County Grant Application

To Whom It May Concern:

This letter is intended to support continuation of grant funding for the Brown County JDAI/Diversion Coordinator.

The Brown County Sheriff's Office is aware of the increased number of Diversions and services being offered to the youth at the front end. Our hope is that these services continue to increase all while maintaining public safety and holding offenders accountable.

The Sheriff's Office is also aware of the intention to create more diverse programming to benefit pre-adjudicated youth that our Home Detention department could benefit from.

We ask that you please take seriously this request for funding and appreciate your consideration of the application.

Thank you,

Mark Milbrandt

Sheriff - Brown County

Quarterly Performance Measurement Report- July 1, 2019- June 30, 2020 FY2020 ATD Subgrant - Brown County

Performance Measures	July-Sept 2019	Oct- Dec 2019	Jan - Mar 2020
Number of program materials developed (The number of program materials that were developed during the reporting p materials such as program overviews, client workbooks, list of local service providers. Do not include advertisements or	eriod Include	only only subsi	ness vas destatores titro vividos
A. Number of program materials developed during the reporting period	4	4	3
Number of program youth served (An unduplicated count of the number of youth served by the program during the repo youth served for a reporting period is the number of program youth carried over from previous reporting period, plus nev A. Number of program youth carried over from the previous reporting period, plus new admissions during the reporting	v admissions d 8	uring the repo 29	rting period. 47
Number of planning activities conducted (The number of planning activities undertaken during the reporting period. Pla needs assessments undertaken.)	nning activitie:	s Include meet	ings held,
A. Number of planning activities undertaken	19	34	24
Number of MOUs developed (The number Memoranda of Understanding or interagency agreements developed druing re	eporting period	d.)	
A. Number of MOUs developed	0	0	C
Number of new programs implemented (The number oof new programs implemented during the reporting period.)			5 12 S 20 1
A. Number of new programs implemented.	1	0	C
Number and percent of program youth who offend during reporting period - short term(The number and percent of par arrested or seen at a juvenile court for a delinquent offense during the reporting period. Official records (police, juvenile number of youth tracked should reflect the number of program youth that are followed or monitored for arrests or offens	court) are the	preferred data	source. The
A. Total number of program youth served	8	29 29	47
B. Number of program youth racked during this reporting period	<u> </u>	29	4,
B. Number of program youth racked during this reporting period C. Of B, the number of program youth who had a new arrest/delinquent offense during this reporting period	l ol		
B. Number of program youth racked during this reporting period C. Of B, the number of program youth who had a new arrest/delinquent offense during this reporting period D. Number of program youth who were recommitted to a juvenile facility during this reporting period	0	0	
C. Of B, the number of program youth who had a new arrest/delinquent offense during this reporting period	[0	1
C. Of B, the number of program youth who had a new arrest/delinquent offense during this reporting period D. Number of program youth who were recommitted to a juvenile facility during this reporting period	0		1 0 1

Number and percent of program youth who offend during reporting period - long term(The number and percent of	of participating prog	ram youth who	o were
arrested or seen at a juvenile court for a delinquent offense during the reporting period. Official records (police, juv number of youth tracked should reflect the number of program youth that are followed or monitored for arrests or program.)	enlle court) are the offenses 6-12 mont	preferred data hs after exiting	i source. The i the
A. Number of program youth who exited the program 6-12 months ago that you are tracking	l ol	0	^
B. Of A, the number of program youth who had a new arrest/delinquent offense during this reporting period	0	0	0
C. Number of program youth who were recommitted to a juvenile facility during this reporting period	0	0	
D. Number of program youth who were sentenced to adult prison during this reporting period	0	0	0
E. Number of youth who received another sentence during this reporting period	0	0	0
F. Percent of Long Term RECIDIVISM (B/A)	#DIV/0!	#DIV/0!	#DIV/0!
Number and percent of program youth who reoffend - short term(The number and percent of participating program juvenile court for a delinquent offense during the reporting period. Official records (police, juvenile court) are the putracked should reflect the number of program youth that are followed or monitored for arrests or offenses.)	ım youth who were referred data source	arrested or see	en at a of youth
A. Total number of program youth served	6	29	47
B. Of A, the number of program youth who had a new arrest/delinquent offense during this reporting period	0	3	2
C. Number of program youth who were recommitted to a juvenile facility during this reporting period	0	0	1
D. Number of program youth who were sentenced to adult prison during this reporting period	0	0	0
P - 8 1 / P - 18 18 1 / P - 18 1			
E. Number of youth who received another sentence during this reporting period	0	0	1
E. Number of youth who received another sentence during this reporting period F. Percent of Long Term RECIDIVISM (B/A) Number and percent of program youth who reoffend - long term (The number and percent of participating program)	0% n youth who were a	10% irrested or seer	n at a
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ATD Program Performance Measure

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